

Camden Local Strategic Partnership

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Report Title Camden's Local Area Agreement: annual performance review 2008/9

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Purpose This report presents LSP members with the annual performance review of LAA for 2008/9.

Recommendations

The LSP is asked to:

1. Consider the progress on the LAA in 2008/9
2. Consider the actions to address areas of underperformance
3. Agree the targets for the local social cohesion indicator
4. Agree that the Health and Well Being Board should be responsible for the delivery and performance management of a number of LAA indicators

1. INTRODUCTION

- 1.1. This report provides the LSP with an assessment of performance for Camden's LAA for 2008/9. The report is a high level summary, focussing in particular on areas where performance is off track and any areas of concern.
- 1.2. There are a number of indicators where performance information is not yet available. Where it has been possible to make a judgement about the likelihood of delivery, we have done so.
- 1.3. This report was considered by Extended Planning and Performance Group (PPG) and their recommendations are captured in the body of this report.

2. 2008/09 ANNUAL PERFORMANCE REVIEW

- 2.1. Performance data is available for 20 of the 50 LAA indicators. Data will not be available until later in the year for a number of education indicators, plus the delays in publishing the results of the 2008 Place Survey.
- 2.2. The data we have is showing a largely promising picture. 65% (13) of the indicators are on target and 82% (14) are improving in direction of travel. A table showing performance against all LAA indicators is included for reference at Appendix A of this report.

- 2.3. There are a small number of indicators which are of concern as performance is below target. These are:

Performance rated as red:

- *% of non decent council homes (NI 158)*
- *Per capita reduction in CO2 emissions in the local authority area (NI 186)*
- *Net change in business stock compared to London average registrations (Local F)*
- *Reducing crime in Camden Town (Local A2)*

Performance rated as amber:

- *Residual household waste per household (NI 191)*
- *All age all cause mortality (NI 120)*
- *% of obese year 6 children (NI 56)*

- 2.4. More detailed performance information is set out below against each of the community strategy themes.

3. A sustainable Camden that adapts to a growing population

- 3.1. Performance data, or proxy information, is available for 4 of the 5 LAA indicators in this theme, of which one met target and two are reporting as red. The indicator meeting target is *reducing overcrowding in council homes (Local B)*.
- 3.2. For *% non decent homes (NI 158)*, the target has not been met although performance has improved since last year. The target was not met due to the two partnering contracts required to deliver decent homes works being awarded in July rather than April 2008. Following intensive work to implement the contracts, the Council is now working in up to 300 homes per day. In terms of the broader investment strategy, extensive consultation on the first four Estate Regeneration projects has been carried out and the Council has commenced the 'single conversation' process with the Homes and Communities Agency which could secure funding for the regeneration programme.
- 3.3. In terms of *reducing CO2 emissions (NI186)*, the target has not been met. Because there is a two-year lag in the data, it will be difficult to establish the effectiveness of Camden's actions until the final year and beyond of the LAA cycle. We remain focussed on our detailed delivery plan, and have a number of initiatives underway to help improve performance. These include the Council's inaugural Environmental Excellence in Camden Organisations (EECO) Awards in April 2009 to recognise and share best practice amongst organisations, and the launch in February 2009 of Carbon Confident, a carbon reduction programme for businesses. Other initiatives include car clubs, where Camden has 4050 members and 92 car club bays, and insulation programmes where Camden has provided cavity-wall insulation to around 1000 council-owned properties in 2008/09. It is anticipated that these will help reduce emissions from the borough in the final year of the delivery plan and beyond.
- 3.4. To help overcome issues posed by the data lag, the Energy Saving Trust (EST) is developing a new performance tool "Tracking Action on Carbon Emissions" (TRACE) to assist local authorities in assessing the impact of their sustainability initiatives.
- 3.5. Extended PPG recommended paying close attention to delivery and performance here in view of the data lag.

- 3.6. For *reducing residual waste per household (NI 191)*, performance was slightly off target, despite a significant reduction in residual waste per household. This is partly due to the slower increase than anticipated in recycling rates. Also, some initiatives were only introduced part way through the year, such as paint and cooking oil recycling, so their impact will not be fully seen until next year. We are taking several steps to improve performance, including a new waste management contract in April 2010. The major change in the new contract is the introduction of a borough-wide organic waste collection. We are also extending the pilot for collecting kitchen and garden waste, as well as carrying out a high profile communications campaign on waste minimisation.
- 3.7. Partnership work remains at the heart of delivery. One example is the Council formally adopting the North London Joint Waste Strategy (NLJWS) in 2008 with other authorities, which sets out waste management plans until 2020.

4. A strong Camden economy that includes everyone

- 4.1. Performance data, or proxy information, is available for 3 of the 10 LAA indicators in this theme. Of these, 2 are meeting target and one is reporting as red.
- 4.2. The area that is off target is *the net change in the business stock in Camden compared to the inner London average*. It should be noted that there is a lag in the data, with 2007 data being the most recent, which makes it difficult to establish the effectiveness of partners' actions here. Key issues are that in the most recent data, Camden had its highest increase in business stock for five years at 505 and also had the second highest number of business stock. This would normally suggest an increase in performance.
- 4.3. However, Westminster's increase in the same period was 1,125, which would have raised the London average significantly. Camden also had the second highest number of deregistrations in that time, both of which impacted on Camden's performance figure. It is anticipated that actions arising from the £6m Recovery Fund will help to protect existing businesses and support new enterprises in Camden at this difficult time. Due to the data lag, it is too early to see the impact on performance of the recession and Camden's efforts to tackle it. Extended PPG recommended close attention is paid here due to the lag.
- 4.4. Whilst we are meeting targets for the two worklessness indicators- *working age people claiming out of work benefits (NI 152)* and *working age people claiming out of work benefits in the worst performing areas (NI 153)*, this is against the new targets which were renegotiated recently during the LAA refresh due to the economic downturn. To address this, there are a number of partnership based initiatives to help people into work, including Camden Working. Lags of six months in the data mean that it is too soon to see the full impact of the recession. It is projected that had targets not been renegotiated, we would have narrowly missed target for NI 152 and just met target for NI 153. Extended PPG recommended paying close attention to monitoring performance here.
- 4.5. For other indicators, whilst there is no data currently available, a judgement has been made forecasting an end of year position.

- *Participation rates in education for 17 year olds (NI 91)*: likelihood of delivery is high, but it should be noted that the data can be subject to fluctuation due to several variables, e.g. population changes.
- *Take up of formal childcare (NI 118)*: the most recent data suggests we are on target to achieve this, although the current economic climate may pose a risk to delivery.
- *Number of level 1 qualifications in literacy and numeracy (NI 161, 162)* we are anticipating meeting targets based on the latest data received and year end projections.
- *Achievement gap between white British pupils eligible for free school meals and white British non free school meal pupils at key stages 2 and 4: (Local Indicator L)*. The likelihood of delivery is medium: last years (2008) results showed the gap for key stage 2 had narrowed, but although this was less so for key stage 4; if this continues into 2009 examinations then the target will be achieved.

4.6. Partnership work remains strong, with joint work on initiatives contributing to performance. Examples include Camden Working and the King's Cross Construction Skills Centre, supporting local unemployed people into jobs and provided them with skills training opportunities.

5. A connected Camden community where people lead active, healthy lives.

- 5.1. Performance data, or proxy information, is available for 11 of the 17 LAA indicators in this theme, 9 are meeting target and 2 are slightly off target. The indicators off target are *% of obese year 6 children (NI 56)* and *all age all cause mortality (NI 120)*.
- 5.2. In respect of mortality rates, there is a lag in the data, which gives a three year rolling average for the years 2005 - 7. It is anticipated that performance will rise by the time the 2008 figures are available in 2010, given the current trends in all cause mortality.
- 5.3. Performance for the obesity indicator is the same situation as for the half yearly progress report presented in November 2008. The indicator is in two parts; the proportion of year 6 children who participate in having their height and weight measured and the proportion of those who are then classed as obese. The data does not reflect the many initiatives we have taken here, as it captures obesity in year 6, i.e. for different groups of children each year rather than monitoring on-going improvements for a particular group.
- 5.4. A number of initiatives are underway to improve performance in both areas. Work is being done to develop pathways to focus on tackling obesity at all levels, including through families and physical activity rather than just through schools. Other work includes supporting schools to achieve healthy schools status and participating in the Food in Schools programme. The number of schools with healthy schools status rose to 92% by March 2009. It is anticipated that, as tackling obesity is not a short term measure, it may take time for the impact of these steps to be seen and their impact may not be noted until year 3 of the LAA.
- 5.5. Extended PPG recommended paying close attention to monitoring performance here.
- 5.6. For *Adult participation in sport (NI 8)* there is no current data, although the most recent data (October 2008) showed that performance was slightly off target. Nevertheless, Camden's performance compared well to other London authorities, rising from the 8th to the 6th highest. The likelihood of achieving the first year target is

strengthened by the numbers of adult visitors to Camden's sport centres. In 2008/09, adult attendances at Camden sports centres (excl. Talacre) rose from 1,059,000 to 1,186,000. There are also many other programmes in place to further promote adult participation in sport including the redevelopment of Kentish Town Baths, free swimming for the over 65 and free swimming lessons for people over 45.

5.7. *Social cohesion indicator, local H*: The LSP is asked to agree the following proposal for targets for this indicator. The definition is proposed to be based on a "basket" of Place Survey based indicators aimed at capturing key elements of social cohesion.

Basket of Indicators		Baseline (Place Survey 2008/9)	Target 2010/11
NI 1	% of people who believe people from different backgrounds get on well together in the local area	80.7%	85%
NI 2	% of people who feel they belong to their neighbourhood	51.9%	54.9%
NI 3	Civic participation in the local area	24.1%	27.1%
NI 4	% of people who feel they can influence decisions in their locality	36.1%	39.1%
NI 5	Overall/general satisfaction with local area	81.7%	84.7%
NI 23	Perceptions that people in the area treat one another with respect and consideration	35.8%	38.8%
NI 140	Fair treatment by local services	66.1%	69.1%
SOCIAL COHESION target (average of above targets)			57%

5.8. Update on Partnership arrangements:

Health & Well-Being or Older People Board: A report was recently submitted to Camden's Executive to recommend the establishment of a Health and Well Being Board. It is anticipated that the following indicators will be the responsibility of the Board once established:

- *Adult Participation in Sport (NI 8)*
- *All age all cause mortality rate (NI 120)*
- *Stopping smoking (NI 123)*
- *Achieving independence for older people through rehabilitation/ intermediate care (NI 125)*
- *Carers receiving needs assessment or review and a specific carer's service, or advice and information (NI 135)*
- *People supported to live independently through social services (all adults) (NI 136)*
- *Percentage of vulnerable people achieving independent living (Ni 141)*
- *Reducing inequalities in premature mortality between worst four wards and borough average (Local D)*

The LSP is asked to agree to these indicators being the responsibility of the board once established.

5.9. **Social Cohesion Forum:** Responsibility for *People getting on well together (NI1)* and *Social Cohesion (local H)* will remain the responsibility of the Social Cohesion Forum. The LSP is asked to note that, following an internal restructuring,

management of the Social Cohesion Forum will move to the Culture and Environment Directorate.

- 5.10. **Partnership work** remains strong. Examples of good practice contributing to delivery include delivering treatment workshops at a range of schools and youth access points to improve access to substance misuse treatment, beacon status in our respect of work with older people, especially partnership working, as well as work with schools, sports centres and community groups to tackle obesity.

6 A safe Camden that is a vibrant part of our world city

- 6.1. Performance data, or proxy information, is available for 2 of the 7 LAA indicators in this theme, one is currently meeting target and one is reporting as red. The indicator meeting target is *serious acquisitive crime (NI 15)*.
- 6.2. The indicator which is off target is our *local indicator - reducing crime in Camden Town*. Crime has increased by 1%, compared to a target of reducing crime by 10%. A large part of this failure to meet the target is due to the increase in Fixed Penalty Notices issued by PCSOs for street urination. This is classed by the Home Office as harassment in the violent crime category and when the indicator was set and defined, the increase in issuing notices was not anticipated. By excluding harassment, the partnership would have shown an 8.6% reduction, just short of the 10% target. From April 2009 the Community Safety Partnership revised the definition of this indicator and removed the figures for fixed penalty notices for urinating in the street.
- 6.3. For other indicators, whilst there is no data currently available, a judgement has been made forecasting an end of year position:
- For *First time entrants to the Youth Justice System aged 10-17 (NI 111)*, we are anticipating that likelihood of delivery is medium. However, provisional local figures for quarter 4 for 2008/9 showed that performance improved in that period. This is due to the new reparation scheme which was launched in January 2009. 20 young people were referred to the scheme who would otherwise have entered the Youth Justice System. It is anticipated that this positive trend will continue in 2009/10.
 - Other positive activities to improve performance include a targeted youth support team which has been operational since December 2008, as well as representatives from Community Safety, YOS and the Police working together to improve performance at an operational level.
 - For *Rate of proven re-offending by young offenders (NI 19)*: we are forecasting meeting target here should performance continue along current trends.
- 6.4. Partnership work remains very strong and there are several examples of notable practice which have contributed towards performance. These include our multi-agency risk assessment conference, (MARAC), to assess and prioritise domestic violence cases as well as our youth disorder engagement team (YDET) which works alongside the police youth engagement team, street wardens and safer neighbourhood teams to tackle youth disorder and crime.

7. Mandatory Education indicators

- 7.1. The mandatory education indicators cannot be reported on currently as the targets for year one of the LAA relate to exam results for summer 2009.

REPORT ENDS

LAA End of Year Performance Report 2008-09

Measure	Baseline	Last Year	This year	Target	DoT	Comments
Sustainable Growth						
Local B Reduce the impact of overcrowding from the 2007 baseline	600		22%	8%		
NI 154 Net additional homes provided	541	475		597		Data available summer 2009
NI 158 % non-decent council homes	45.4	45.4%	43%	39.6%	▲	
NI 186 % reduction in CO2 emissions in the area compared to 2005 baseline	7.7		-5.35%	2.25%		
NI 191 Residual household waste per household	557	532	512	503	▲	
Strong Economy						
Local E Percentage of working population with no or low qualification	20.7			17.7%		
Local F Net change in business stock in Camden compared with the inner London average	-76	-76	-72	-38	▲	
Local G Number of small businesses compared to London average		1,307%				Data available November 2009
Local L1 Achievement gap between white British pupils eligible for free school meals and their peers at KS2	25	11.8%		16%		08/09 target relates to summer 09 examinations; not reportable until Autumn 2009
Local L2 Achievement gap between white British pupils eligible for free school meals and their peers at KS4	23	24.6%		16%		08/09 target relates to summer 09 examinations; not reportable until Autumn 2009
NI 091 Participation of 17 year-olds in education or training	76	80%		81%		Reportable July 09 when 2007 data is released by DCSF
NI 118 Childcare by low-income working families	18	17.5%		20%		Reportable once 07/08 DWP data released (circa July 09)
NI 152 Working age people on out of work benefits	12.9	12.4%	11.7%	12.4%	▲	
NI 153 Working age people on out of work benefits - worst performing neighbourhoods	27.8	25.57%	25.83%	27.4%	▼	
NI 161 Learners achieving a Level 1 qualification in literacy	397	446		401		Data available summer 2009
NI 162 Learners achieving a level 3 qualification in numeracy	185	128		186		Data available summer 2009
Connected Community						
Local C Supporting parenting through the family Intervention Project			12	9		
Local D Reduce health inequalities	34					Data available late 2009
Local H Social Cohesion						Targets being finalised
Local J1 Young people participation in positive activities: Reach	20	20%	28%	25%	▲	
Local J2 Young people participation in positive activities: Participation	40	40%	48%	45%	▲	
Local K1 Young peoples access to substance misuse treatment - tier 2	150	150	575	165	▲	
Local K2 Young peoples access to substance misuse treatment - tier 3	125	125	145	135	▲	
NI 001 % of people from different backgrounds getting on well together	81.7		81.7%			Place Survey 2009
NI 006 Participation in regular volunteering	24.7		24.7%			Place Survey 2009
NI 008 Adult participation in sport	24.6	23.9%				Data available October 2009
NI 051 Effectiveness of child and adolescent mental health (CAMHs) services	16	16	16	16	◀▶	

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Measure	Baseline	Last Year	This year	Target	DoT	Comments
NI 056d Obesity in children in Year 6: prevalence	21.9	21.9%	22.4%	21.4%	▼	
NI 056e Obesity in children in Year 6: participation	90	90%	90.4%	91.1%	▲	
NI 060 Core assessments carried out within 35 days	65	82%	85%	85%	▲	
NI 120a All-age all cause mortality rate - male	1010.55	796.71	765.84	739	▲	
NI 120b All-age all cause mortality rate - female	598.18	506.28	483	478	▲	
NI 123 Number of 16+ who stopped smoking per 100,000	833	1,048	1,972	1,950	▲	
NI 125 Achieving independence for older people			92.9%	80%		The targets shown are internal and are not yet agreed as part of the LAA.
NI 135 Carers receiving needs assessment/ review/ training	17	17%	19%	19%	▲	
NI 136 People supported to live independently (all ages)	3597	3,597	4,036	3,777	▲	Figures provisional, data to be confirmed August 2009
NI 141 % of vulnerable people achieving independent living	68.14	73%	78%	73%	▲	
Safe & Vibrant						
Local A2 Overall crime in Camden Town	3014	3,014	3,194	2,716	▼	
NI 015 Serious violent crime rate			36.75			The baseline and target have not been finally agreed yet due to changes in measuring the indicator. The 2008/9 figure is provisional and is to be confirmed in July 2009. It is intended that 2008/9 will be the baseline year
NI 016 Serious acquisitive crime rate	36.74	36.74	26.8	35.6	▲	
NI 019 Rate of proven re-offending by young offenders		1.49		1.44		Reportable July 09
NI 021 Dealing with local concerns about anti-social behaviour and crime by the local council and police	26.9		27.5%			Place Survey 2009
NI 042 Perceptions of drug use or drug dealing	45.7		45%			Place Survey 2009
NI 111 First time entrants to the youth justice system	1,870	1870		1832		Reportable Dec 09