

ITEM: 3c

Camden Local Strategic Partnership

Meeting: 1 February 2008

Report Title: Camden's Local Area Agreement (LAA) 2008/9 – 2010/11 – shortlist of priorities

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Purpose: This report updates the LSP on progress in developing Camden's next Local Area Agreement (LAA). It also provides the LSP with a shortlist of LAA priorities that will be used to take forward detailed negotiations on the LAA.

Recommendations:

The LSP is asked to:

1. note progress on developing Camden's next LAA since its last meeting (29 November 2007)
2. agree the draft shortlist attached at appendix 1
3. endorse the approach that the LAA only contains indicators that require contributions from more than one partner
4. re-confirm its decision to delegate responsibility for LAA negotiations to the Leader of the Council who will take advice from the LAA steering group and chair of the LAA steering group.

1.0 Introduction

- 1.1 This report provides the LSP with an update on progress with Camden's new Local Area Agreement (LAA) and presents a shortlist of priorities for the LSP to consider.
- 1.2 The LSP received a report on 29 November 2007 that outlined the changes being made to the LAA framework that would apply from April 2008. The LSP considered forthcoming changes to the LAA framework and agreed:
 - that the overall theme of the 2008/9 – 2010/11 LAA would be "Borough of Opportunity"
 - a long list of 59 LAA priorities for 2008/9 – 2010/11
 - to delegate responsibility for LAA negotiations to the Leader of the Council taking advice from the LAA steering group and chair of the LAA steering group.
- 1.3 The LSP also endorsed the suggestion that Camden should aim to have as few as 20-25 indicators in the final LAA compared to the maximum 35 that are allowed (the figure of 35 does not include the 16 mandatory schools and early years targets or local targets). This is in recognition of Camden as a high performing borough and that we should focus on areas that contribute to making Camden a borough of opportunity.

2.0 Progress update

2.1 Following endorsement of the 'long list' by the LSP, conversations have continued to develop a 'shortlist' of priorities for Camden's new LAA. Specifically:

- A number of themed meetings have been held with Government Office for London (GOL) to develop the LAA and discuss priority areas for Camden and the Government. So far, themed meetings have been held on children and young people, worklessness, health and crime.
- The LAA steering group (a group that largely mirrors LSP membership and is chaired by the Assistant Chief Executive) has a central role in the development of a shortlist of LAA priorities. The steering group aims to coordinate and rationalise the wide range of conversations with partnerships and stakeholders that are taking place to develop the LAA. Recently the group discussed a draft shortlist of LAA priorities and suggested that the LAA should emphasise the cross cutting nature of indicators and aim to include only those indicators that require investment by more than one partner.
- The LAA team has attended over 30 internal and external meetings in the last few months to present the new LAA framework and seek feedback on the long list of priorities. The Community Empowerment Network received a presentation and fed into the draft priorities. The Public Service Board has considered the future of the LAA and the 'long list' of priorities. Camden's strategic partnerships have discussed the draft priorities and fed in comments that reflect existing plans, strategies and priorities. The refresh of existing priorities, particularly for the Children and Young People's Plan and the new Community Safety Strategy were reflected in the 'long list'.
- Consultation with elected members has taken place via existing mechanisms, partnerships and networks. The Leader and Deputy Leader, both members of the LSP, and the Executive members have had the opportunity to discuss the 'long list' of priorities. The LSP report containing the 'long list' was made available to all councillors.

2.2 The long list has enabled us to take forward discussions with Government and progress towards an agreed LAA by April 2008. The detailed negotiations will need to involve partners, partnerships, service managers, performance staff and the LAA steering group.

3.0 LAA shortlist and narrative

3.1 LAA shortlist - Since the LSP agreed the long list in November 2007, conversations have taken place to develop a draft shortlist of LAA priorities. The draft shortlist is attached at appendix 1. The long list agreed by the LSP was used as the starting point for the shortlist and appendix 2 shows how the draft shortlist maps onto the long list already agreed by the LSP.

- 3.2 There is widespread recognition that many of the priority areas and proposed indicators require success in other areas to achieve change. These areas are complimentary; for example: moving more people from claiming benefits into employment will help to eliminate child poverty. The priority areas also recognise that issues in Camden are often multi-faceted and cannot be tackled in isolation. For example, to ensure Camden has an inclusive economy work needs to take place to: improve skills; improve health; support children and young people at school; and, support those furthest from the labour market, such as ex-offenders.
- 3.3 The shortlist also recognises that there are areas of underperformance where we want to make improvements. In particular with the number of homes meeting the decent homes standard, the number of people with no qualifications and levels of child obesity. The shortlist reflects residents concerns, which have been reinforced through the recent meetings of area forums, for example around youth provision.
- 3.4 In addition, the shortlist only identifies indicators that require contributions from more than one partner (with the exception of decent Council homes which is the sole responsibility of the Council). This will ensure that the LAA is a genuine partnership document and the LSP is asked to endorse this approach. This may mean that the indicator - % decent Council Homes – will not appear in the LAA. Government has indicated that this particular indicator is a priority for them and they have said that they fully expect it to be in our LAA. This could result in tough negotiations with Government, as they are concerned about Camden's performance in this area. However, Council officers have questioned what added value the inclusion of the indicator in the LAA would have, as work to achieve decent homes will take place regardless.
- 3.5 Local indicators - The national indicator set reflects central government's priorities and so by definition does not cover all area of concern to Camden's residents. Local authorities are free to add local indicators to the LAA. Local indicators will not be reported to government although they would become statutory and therefore subject statutory partners to the duty to cooperate. Local indicators would also become part of the new Comprehensive Area Assessment for the borough. Following consultation with partners and the wider community, the following local indicators are proposed for Camden with the exact measures being developed:
- Reducing crime in Camden Town
 - Reducing overcrowding in households
 - Parenting
 - Child protection
 - Health inequalities
 - Business start-ups (below VAT threshold)
- 3.6 The inclusion of local indicators enables the Council and its partners to ensure its community leadership role is embedded in the new LAA. There are also national indicators where we have concern over the proposed technical measure and how suitable it is for Camden, e.g. ESOL (NI 13) and business start up rates (NI 171). If necessary Camden can choose to include a local measure for these areas

rather than use the government set national indicator. In all cases it is important that we establish a robust local indicator that can be measured on a regular basis and is not costly to collect.

- 3.7 LAA narrative - A crucial part of the LAA submission is a narrative or 'story of place'. This document will explain the connection between local issues; bring together the evidence base and the vision of the community strategy into a set of specific priorities. For example, the narrative can explain how Camden is tackling worklessness amongst specific groups that may not be captured in the final set of LAA targets. In addition, it will include an explanation of how all partners will work together to achieve the LAA targets and the valuable contribution of individual partners and sectors. This narrative is currently being finalised and will be circulated to the LSP with the final LAA in March 2008.

4.0 Way forward and next steps

- 4.1 The LSP is asked to agree the draft shortlist attached at appendix 1 and to endorse the approach that the LAA only contains indicators that require contributions from more than one partner.
- 4.2 Discussions with government continue and we will soon enter the negotiation phase of the LAA. The final LAA will contain a list of indicators, baseline data and agreed targets for the three years 2008/9 – 2010/11. The LSP will receive the latest draft of the LAA on 27 March 2008 for approval. The final LAA will be presented to Full Council on 7 April for agreement. Following this, the secretary of state will sign Camden's LAA in June 2008. There is likely to be a number of details outstanding 7 April, such as targets for each year of the LAA. The LSP and full Council will be asked to delegate responsibility for final sign off to the leader of the Council, as chair of the LSP and the Executive. This approach was taken with the sign off of the Community Strategy in March 2007.

REPORT ENDS

LAA Improvement Targets 2008/09 – 2010/11: Draft shortlist

No	Priority	Indicator(s) including those from national indicator set (shown with a *)
1	Stronger Communities	NI 1 % of people who believe people from difference backgrounds get on well together in their local area or NI 2 % of people who feel that they belong to their neighbourhood*
2		NI 6 Participation in regular volunteering*
3		NI 8 Adult participation in sport*
4		NI 13 Migrants English language skills and knowledge* or local target instead
5	Safer Communities	NI 15 Serious violent crime rate*
6		NI 16 Serious acquisitive crime rate*
7		NI 19 Rate of proven re-offending by young offenders*
8		NI 21 Dealing with local concerns about anti-social behaviour and crime by the local council and police*
9		NI 42 Perceptions of drug use or drug dealing as a problem*
10		Crime in Camden Town (local indicator)
11	Children & Young People <i>Be Healthy</i>	NI 51 Effectiveness of child and adolescent mental health (CAMHs) services*
12		NI 56 obesity amongst primary children in Year 6
13	<i>Stay safe</i>	NI 68 Referrals to children's social care going onto initial assessment* or NI 60 Core assessment of Children's social area that were carried out within 7 working days of referral.
		Child protection (possible local target)
		Parenting (local target)
16	<i>Enjoy and achieve</i>	NI 72 Achievement of at least 78 points across the Early Years Foundation Stage with at least 6 in each of the scales in Personal Social and Emotional Development and Communication, Language and Literacy*
17		NI 73 Achievement at level 4 or above in both English and Maths at Key Stage 2 (Threshold)*
18		NI 74 Achievement at level 5 or above in both English and Maths at Key Stage 3 (Threshold)*
19		NI 75 Achievement of 5 or more A*-C grades at GCSE or equivalent including English and Maths (Threshold)*
20		NI 83 Achievement at level 5 or above in Science at Key Stage 3
21		NI 87 Secondary school persistent absence rate
22		NI 92 Narrowing the gap between the lowest achieving 20% in the Early Years Foundation Stage Profile and the rest
23		NI 93 Progression by 2 levels in English between Key Stage 1 and Key Stage 2
24		NI 94 Progression by 2 levels in Maths between Key Stage 1 and Key Stage 2
25		NI 95 Progression by 2 levels in English between Key Stage 2 and Key Stage 3
26		NI 96 Progression by 2 levels in Maths between Key Stage 2 and Key Stage 3
27		NI 97 Progression by 2 levels in English between Key Stage 3 and Key Stage 4
28		NI 98 Progression by 2 levels in Maths between Key Stage 3 and Key Stage 4

29		NI 99 Children in care reaching level 4 in English at Key Stage 2
30		NI 100 Children in care reaching level 4 in Maths at Key Stage 2
31		NI 101 Children in care achieving 5 A*-C GCSEs (or equivalent) at Key Stage 4 (including English and Maths)
32		NI 102 Achievement Gap between pupils eligible for free school meals and their peers achieving the expected level at Key stages 2 and 4*.
33	<i>Make a positive contribution</i>	NI 111 First time entrants to the Youth Justice System aged 10-17*
34		NI 115 Substance misuse by young people*
35	Adult health and wellbeing	NI 120 All-age all cause mortality rate*
36		NI 123 16+ current smoking rate prevalence*
37		NI 125 Achieving independence for older people through rehabilitation/intermediate care*
38		NI 135 Carers receiving needs assessment or review and a specific carer's service, or advice and information*
39		NI 136 People supported to live independently through social services (all ages)*
40		NI 141 Number of vulnerable people achieving independent living*
41		Health inequalities (local target or disaggregate NI 120?)
42		Overcrowding (local target)
43	Local Economy	NI 151 Overall employment rate, NI 152 Working age people on out of work benefits, NI 153 Working age people on out of work benefits in the worst performing neighbourhoods) (exact indicator(s) to be advised)
44		NI 154 Net additional homes provided*
45		NI 158 % decent council homes*
46		Skills (exact indicator(s) to be advised)
47		Business growth/ sustainability (exact indicator(s) to be advised)
48		Business start up (possible local target)
49	Environmental sustainability	NI 186 Per capita CO2 emissions in the LA area*
50		NI 191 Residual household waste per head*

Additional suggestions:

- NI 91 - Participation of 17 year-olds in education or training
- NI 110 - Young people's participation in positive activities
- NI 118 - Take up of formal childcare by low-income working families

KEY:

Community Strategy Theme
A sustainable Camden that adapts to a growing population
A strong Camden economy that includes everybody
A connected Camden community where people lead active, healthy lives
A safe Camden that is a vibrant part of our world city
Mandatory schools and early years targets (contribute to yellow theme)

APPENDIX 2

Camden's Local Area Agreement 2008/9-2010/11

This table maps the draft shortlist of priorities (Appendix 1) to the long list agreed by the LSP on 29 November 2007.

Camden in 2012 will be a borough of opportunity					
Camden Together Theme					
	Headline	Detailed priorities	Notes	Proposed indicator	
1	Protecting environment	Sustainability (climate change)	Less waste, more recycling		NI 191 Residual household waste per head
2			CO2 emissions		NI 186 Per capita CO2 emissions in the LA area
3			biodiversity		Not considered as a high enough priority for inclusion in the LAA.
4	Growing population	State and supply of housing	Decent homes		NI 158 % decent council homes
5			Reduce the number of vacant residential dwellings (private sector)		No indicator in national set
6			Housing supply		NI 154 Net additional homes provided
7			Average time to re-let local authority housing		No indicator in national set for this area. Also this is a single partner issue.
8	Strong local economy	Opportunities for business	Self-employment rates	More discussion needed on how to measure this area in a useful way for Camden	No indicator in national set. Job Centre plus offer a New Deal for self-employment programme.
9			Business start-ups (below VAT threshold)	More discussion needed on how to measure this area in a useful way for Camden	Business start up (possible local target)
10			Business growth and sustainability		Business growth/ sustainability (exact indicator(s) to be advised)
11			Business regulation		This indicator measures the satisfaction with local authority business regulation. This is not a partnership measure and will continue to be measured. Not recommended for inclusion in the LAA.
12	Skills, education, training & jobs	Worklessness & skills	Older people employment rate	More investigation into this issue required.	NI 151 Overall employment rate, NI 152 Working age people on out of work benefits, NI 153 Working age people on out of work benefits in the worst performing neighbourhoods) (exact indicator(s) to be advised)
13			Lone parents into employment	inclusion supported by Economic Development Partnership	NI 151 Overall employment rate, NI 152 Working age people on out of work benefits, NI 153 Working age people on out of work benefits in the worst performing neighbourhoods) (exact indicator(s) to be advised)

14			BME employment rate	inclusion supported by Economic Development Partnership	
15			Increased employment rate	inclusion supported by Economic Development Partnership	
16			Employment rate of adults with learning disabilities / mental health problems	More investigation into this issue required.	Client groups can be targeted under higher level indicator e.g. NI 152
17			Incapacity Benefit claimants	inclusion supported by Economic Development Partnership	There is no indicator in national set, nearest is NI 152 about working age people on benefits, which will target IB claimants
18			Employment rate for people with no qualifications (including up to level 3)	inclusion supported by Economic Development Partnership although more work needed to identify the target groups and develop interventions	Skills (exact indicator(s) to be advised)
19			English language skills	Requirement for entry level provision in Camden, also contributes to community cohesion objectives	NI 13 Migrants English language skills and knowledge or local target instead
20		Education and Attainment	Primary school absence		Will still be measured by the CYPPB. Not necessary for inclusion in LAA.
21			Secondary school attainment and absence for looked after children		NI 102 Achievement Gap between pupils eligible for free school meals and their peers achieving the expected level at Key stages 2 and 4
22			Plus 16 mandatory early years and attainment targets		See mandatory targets below
23		14-19 strategy	NEETs		This area is subject to further discussion.
24	Stronger local communities	Listening Council	Move decision making closer to residents		This is not necessarily a partnership measure and there is uncertainty about how this would be collected.
25		Social Cohesion	People living in Camden get on well together		NI 1 % of people who believe people from difference backgrounds get on well together in their local area or NI 2 % of people who feel that they belong to their neighbourhood
26			Positive activities (for both children, young people & adults)		NI 8 Adult participation in sport

27			Strong third sector		This is not a partnership measure. Camden's third sector is a valuable contributor to all proposed indicators in LAA, therefore not recommended for inclusion in LAA. The contribution of the VCS to the LAA will be acknowledged in the LAA narrative.
28			Increase volunteering	Can include a focus to increase rates on specific groups	NI 6 Participation in regular volunteering
29	Well-being and health	Health	Mortality rate	Focus on males in specific wards	NI 120 All-age all cause mortality rate
30			Cancer mortality rate	one of main the causes of death in Camden	Captured in NI 120 (all age all cause mortality rate)
31			Patients at risk of CHD (coronary heart disease)	one of main the causes of death in Camden	Captured in NI 120 (all age all cause mortality rate)
32			Adult sexual health	Concerns over how we can measure this in Camden.	No indicator in national set
33			Adult obesity	A significant public health issue	No indicator in national set
34			Reduce smoking	rate for over 16's	NI 123 16+ current smoking rate prevalence*
35			Reduced suicide rates	absolute numbers are low, but rate in Camden is higher than London average	No indicator in national set
36		Health of children and young people	Teenage pregnancy	Possibility to include a specific element targeting looked after children	Performance in Camden is good and will continue to be measured, not recommended for inclusion in LAA
37			Child obesity		NI 56 obesity amongst primary children in Year 6
38			Young people sexual health (Chlamydia)		Will still be measured by CYPPB. Not necessary for inclusion in LAA.
39			Child immunisations		No indicator in national set. Remains a priority for the CYP plan
40			Child emotional health		NI 51 Effectiveness of child and adolescent mental health (CAMHs) services
41		Well-being & protection of children and young people	Prevention of neglect		NI 68 Referrals to children's social care going onto initial assessment or NI 60 Core assessment of Children's social area that were carried out within 7 working days of referral.
42			Stability of placements and adoption		Will still be measured. Not necessary for inclusion in LAA.
43			Parenting		Parenting (local target)
44			Children in poverty		Causes of child poverty are varied and addressed by specific indicators above. Not recommended for inclusion in LAA.

45		Adult wellbeing & promoting independence	Reduce number of households in temporary accommodation		Will still be measured. Not necessary for inclusion in LAA.
46			Supporting independent living		NI 125 Achieving independence for older people through rehabilitation/ intermediate care / NI 136 People supported to live independently through social services (all ages) / NI 141 Number of vulnerable people achieving independent living
47			Supporting carers (adult and children)		NI 135 Carers receiving needs assessment or review and a specific carer's service, or advice and information
48			Adult emotional & mental health		No specific indicator in national set for adult mental health. This will remain a priority for the Council and PCT.
49			Delayed transfers of care		Council and PCT will continue to monitor this area. Not necessary for inclusion in LAA.
50	Thriving and safe	Crime	Drugs, alcohol & substance misuse (treatment & enforcement)		NI 42 Perceptions of drug use or drug dealing as a problem / NI 115 Substance misuse by young people
51			Volume/ acquisitive crime	a draft crime priority for 2008-9	NI 15 Serious violent crime rate / NI 16 Serious acquisitive crime rate
52			Tackling antisocial behaviour	a draft crime priority for 2008-9	NI 21 Dealing with local concerns about anti-social behaviour and crime by the local council and police
53			Prolific and priority offenders		NI 19 Rate of proven re-offending by young offenders
54			Residents play a part in making neighbourhoods safer		Safer neighbourhoods will continue, not necessary for inclusion in LAA
55		Preventing youth crime	First time entrants to the youth justice system	a draft crime priority for 2008-9	NI 111 First time entrants to the Youth Justice System aged 10-17
56		Public realm	Cleanliness & public realm		Not a partnership measure, not recommended for inclusion in LAA.
57	Cultural and leisure opportunities	Cultural Camden	Engagement in arts & leisure		Will still be measured. Not necessary for inclusion in LAA.
58			Use of libraries		Not a partnership measures, not recommended for inclusion in LAA.
59	Organisational improvements	Overall satisfaction	General satisfaction with local area		NI 1 or 2 felt to be more relevant to Camden
Local targets					
1			Crime in Camden Town	a draft crime priority for 2008-9	Crime in Camden Town (local indicator)

2		Reduction in crime in worst areas when compared with borough		CDRP will continue to target interventions in areas with highest crime, therefore not recommended for inclusion in the LAA
3		Reduce overcrowding in households		Overcrowding (local target)
4		C&YP coming onto the child protection register due to neglect, around domestic violence, substance misuse and poor parenting		Child protection (possible local target)
5		Parenting - focus on substance misuse. Link to adult services		Parenting (local target)
6		Protecting and promoting local shops		Following investigation, target is unworkable, therefore not recommended for inclusion in the LAA.
7		Deliver the Olympic plan		Following investigation, target is unworkable, therefore not recommended for inclusion in the LAA.
Additions suggested by the LSP on 29 November 2007				
		& numeracy		Indicators addressing literacy and numeracy are being considered by the Economic Development Partnership
		planning (pre-application process)		There is no indicator for pre-application planning. The planning indicator measures speed of decision. This is not a partnership indicator and not achieve the change suggested by the LSP
		health inequalities		The CPHP agreed to this indicator and it is now included as a potential local indicator
		alcohol		The indicator set only has indicators relating to alcohol related ASB and A&E admissions (which is an imperfect measure). Camden's draft alcohol strategy is due to be launched soon and will address LSP concerns.
		business retention		There is no indicator specifically for business retention. The indicator for business growth is being considered by the economic development partnership
Additional suggestions since 29 November 2007				

			<i>Additional targets suggested by children, schools and families</i>		NI 91 – participation of 17 year-olds in education or training
					NI 110 - Young people's participation in positive activities
					NI 118 - Take up of formal childcare by low-income working families
	16 mandatory early years and attainment targets	i.	Achievement of at least 78 points across the Early Years Foundation Stage with at least 6 in each of the scales in Personal Social and Emotional Development and Communication, Language and Literacy		
	Camden focus on narrowing the gap in attainment between different groups	ii.	Achievement at level 4 or above in both English and Maths at Key Stage 2 (Threshold)		
		iii.	Achievement at level 5 or above in both English and Maths at Key Stage 3 (Threshold)		
		iv.	Achievement of 5 or more A*-C grades at GCSE or equivalent including English and Maths (Threshold)		
		v.	Achievement at level 5 or above in Science at Key Stage 3		
		vi.	Secondary school persistent absence rate		
		vii.	Narrowing the gap between the lowest achieving 20% in the Early Years Foundation Stage Profile and the rest		
		viii.	Progression by 2 levels in English between Key Stage 1 and Key Stage 2		
		ix.	Progression by 2 levels in Maths between Key Stage 1 and Key Stage 2		
		x.	Progression by 2 levels in English between Key Stage 2 and Key Stage 3		
		xi.	Progression by 2 levels in Maths between Key Stage 2 and Key Stage 3		

		xii.	Progression by 2 levels in English between Key Stage 3 and Key Stage 4		
		xiii.	Progression by 2 levels in Maths between Key Stage 3 and Key Stage 4		
		xiv.	Children in care reaching level 4 in English at Key Stage 2		
		xv.	Children in care reaching level 4 in Maths at Key Stage 2		
		xvi.	Children in care achieving 5 A*-C GCSEs (or equivalent) at Key Stage 4 (including English and Maths)		